

**Regulation Concerning Controlled Substance Drug Schedule Updates
Summary of Public Comments and DCP Response**

December 10, 2025

Regulations Concerning Controlled Substance Drug Schedule Updates (PR2025-018)

The Department of Consumer Protection opened a public comment period from September 18, 2025, through October 20, 2025, to solicit public input regarding a proposed regulation concerning Controlled Substance Drug Schedule Updates. The proposed regulation designates new substances to the controlled substance list as required by Public Act 25-101, Section 4, Subsection (i). Specifically, Public Act 25-101 required the Commissioner of Consumer Protection to designate the following as controlled substances and classify each substance in the appropriate controlled substance schedule: 7-hydroxymitragynine, bromazolam, flubromazolam, mitragyna speciosa (kratom), nitazenes, tianeptine, and phenibut. The proposed regulation classifies all seven substances as Schedule I controlled substances.

The document attached summarizes the written and oral comments received, as well as the Department's corresponding responses.

Very truly yours,



M. Caitlin S. Anderson – Chief of Legal & Regulatory Affairs
Dated: December 10, 2025

On behalf of:
Bryan Cafferelli – Commissioner,
Department of Consumer Protection

Summary of Public Comments and DCP Response

Background

The Department of Consumer Protection (the “Department”) received a request for a public hearing from the American Kratom Association on September 24, 2025, asking to provide oral testimony on proposed regulation 2025-018. The proposed regulation designates the following substances as controlled substances and classifies each substance as a Schedule I controlled substance: 7-hydroxymitragynine, bromazolam, flubromazolam, mitragyna speciosa (kratom), nitazenes, tianeptine, and phenibut (the “Substances”).

A [recorded](#) public hearing was held on October 15, 2025, at which 64 individuals provided testimony. The Department also received 405 written comments directly related to the proposed regulation, and two written comments not related to the proposed regulation. The written comments are accessible through the [eRegs System](#).

Although the proposed regulation concerns all seven of the Substances, all oral and written comments pertained to the plant mitragyna speciosa, known as “kratom,” and to the opioid compound 7-hydroxymitragynine, known as “7-OH”. 7-OH is an active compound found in kratom that can be synthesized or procured from the natural leaf. The Department was able to classify all oral and written comments into three categories:

1. Those who oppose the scheduling of kratom and/or 7-OH;¹
2. Those who support the scheduling of both kratom and 7-OH; and
3. Those who support the scheduling of kratom and/or 7-OH in a less restrictive controlled substance schedule.

A list of the individuals who submitted written and oral testimony in opposition to scheduling of either kratom and/or 7-OH is attached here as [Exhibit A](#). A list of the individuals who submitted written and oral testimony in support of scheduling kratom and/or 7-OH is attached here as [Exhibit B](#). A list of the individuals who submitted written and oral testimony in support of scheduling kratom and/or 7-OH in a less restrictive controlled substance schedule is attached here as [Exhibit C](#).

Comments Opposing the Scheduling of Kratom and/or 7-OH²

Many of the comments received at the hearing and through written submission detailed reasons why the individual opposed scheduling kratom and/or 7-OH. Commenters largely requested the Department not classify kratom and/or 7-OH as a controlled substance so both can continue to be sold at retail in the state. Many commenters explained that kratom and/or 7-OH alleviated pain or assisted them in becoming sober from other substances and intoxicants.

¹Some commentors solely opposed scheduling kratom, but did not oppose the scheduling of 7-OH. Because the Department’s response is the same to both groups, we address them jointly.

²See [Exhibit A](#) (Written comments: #1-93, 95-113, 115-159, 161-183, 185, 187-204, 206-208, 210-219, 221-242, 244-265, 267-270, 272-325, 327-329, 331-337, 339-349, 351-356, 358, 360, 363, 365-371, 375-386, 389-391, 393-395, 397-399, 401, 403-407; oral comments: # 13, 16-17, 19, 23, 31, 33-34, 38, 40, 42, 51-52, 63-64, 72, 76, 77, 80, 86, 91, 94, 95, 112, 116, 118, 125, 135-141, 149, 159, 161, ten commenters without numbers assigned, who joined the public hearing after all other present speakers testified).

The Legislature decided that the Substances, including kratom and 7-OH, shall be controlled substances and shall be scheduled. Therefore, the Substances are controlled substances, and the Department does not have authority to leave the Substances unscheduled. The Department's authority is solely limited to determining in which controlled substance schedule to classify the Substances. Regardless of which controlled substance schedule the Department designates for the Substances, it will not be legal to obtain the Substances at retail once the proposed regulations are codified because no controlled substances can be available for over-the-counter purchase. Therefore, the Department does not have the authority to take the action recommended by the commenters identified in this section.

Comments Supporting the Scheduling of Kratom and 7-OH³

Many comments received, through both the public hearing and written submission, indicated robust support for scheduling the Substances and specifically removing kratom and 7-OH from retail shelves. There were numerous stories of negative personal experiences with kratom and 7-OH, as well as strong recommendations that the state regulate them to ensure consumer safety. As stated above, the Department does not have authority to negate the Legislature's determination that the Substances are controlled substances. This was determined by the Legislature in Public Act 25-101. To comply with the requirements of Public Act 25-101, the Department must solely determine the appropriate schedule class, as set forth in the next section.

Comments Recommending the Scheduling of Kratom and 7-OH at a Lower Schedule (II-V)⁴

A minority of commentors requested that the Department designate kratom and/or 7-OH in a controlled substance schedule that allows for prescription use. The Department designated the Substances, including kratom and 7-OH, as Schedule I controlled substances, which is the most restrictive class. The Department chose Schedule I for all the Substances because, according to the U.S. Food and Drug Administration ("FDA"), there is no prescription or over-the-counter product or use approved in the United States for the Substances, including kratom and 7-OH. It is unclear whether any new applications involving the Substances have been submitted to the FDA for consideration at this time. However, the FDA has not indicated that any of the Substances are safe and effective for any medical condition. More specifically, the FDA has consistently warned the public against the use of kratom for medical treatment.⁵

The Department does not conduct independent research or studies on the safety or efficacy of drugs and other substances. Therefore, the Department must rely on those government agencies that specialize in this work. Controlled substance schedules are set forth by the Drug Enforcement Administration. Schedule I drugs are classified as "drugs with no currently accepted medical use and a high potential for abuse."⁶ Since there is no federal or Connecticut established medical use for the Substances, the Department does not have sufficient evidence to designate the Substances in any other class.

Conclusion

³See Exhibit B (Written comments: # 94, 114, 160, 205, 209, 220, 243, 271, 326, 330, 338, 350, 357, 359, 361-362, 387, 392, 402, 408; oral comments: # 12, 21, 24-26, 45, 57, 71, 73, 107, 109, 111).

⁴See Exhibit C (Written comments: # 266, 388, 396, 400; oral comments: # 39, 74, 106).

⁵Food and Drug Administration, September 25, 2025, "FDA and Kratom" <https://www.fda.gov/news-events/public-health-focus/fda-and-kratom> (last accessed Dec. 10, 2025).

⁶Drug Enforcement Administration, <https://www.dea.gov/drug-information/drug-scheduling> (last accessed Dec. 10, 2025).

After thorough review of the comments, the Department will not revise the proposed regulation language. The Substances will remain classified as Schedule I controlled substances. The Department will continue the promulgation process by forwarding this regulation to the Office of the Attorney General for review. Thank you for your interest in this proposed regulation and the work of the Department of Consumer Protection.

Very truly yours,

A handwritten signature in black ink, appearing to read "M. Caitlin S. Anderson".

M. Caitlin S. Anderson
Chief of Legal & Regulatory Affairs
Dated: December 10, 2025

Exhibit A: Written and Oral Comments Submitted in Opposition to Scheduling Kratom and/or 7-OH

| Comment # | Position | Name | Organization | Type of comment |
|-----------|--------------------|--------------------|--------------|-----------------|
| 1 | Opposes Scheduling | Christopher Deaney | Self | Written |
| 2 | Opposes Scheduling | Andrew Gaba | Self | Written |
| 3 | Opposes Scheduling | Joseph Harrington | Self | Written |
| 4 | Opposes Scheduling | Rebecca Corbett | Self | Written |
| 5 | Opposes Scheduling | Paula Fazio | Self | Written |
| 6 | Opposes Scheduling | Sean Bentley | Self | Written |
| 7 | Opposes Scheduling | James Kab | Self | Written |
| 8 | Opposes Scheduling | Julie Nickell | Self | Written |
| 9 | Opposes Scheduling | Chris Decompeos | Self | Written |
| 10 | Opposes Scheduling | William Hall | Self | Written |
| 11 | Opposes Scheduling | Joseph Harrington | Self | Written |
| 12 | Opposes Scheduling | Rebecca Corbett | Self | Written |
| 13 | Opposes Scheduling | Paula Fazio | Self | Written |
| 14 | Opposes Scheduling | Sean Bentley | Self | Written |
| 15 | Opposes Scheduling | James Kab | Self | Written |
| 16 | Opposes Scheduling | Julie Nickell | Self | Written |
| 17 | Opposes Scheduling | Chris Decompeos | Self | Written |
| 18 | Opposes Scheduling | Scott Diggs | Self | Written |
| 19 | Opposes Scheduling | Madalyn Sklar | Self | Written |
| 20 | Opposes Scheduling | Matthew Brecke | Self | Written |
| 21 | Opposes Scheduling | Marc Perdue | Self | Written |
| 22 | Opposes Scheduling | Marko White | Self | Written |
| 23 | Opposes Scheduling | Mark Handy | Self | Written |
| 24 | Opposes Scheduling | Vincent Holland | Self | Written |
| 25 | Opposes Scheduling | Mary Stephens | Self | Written |
| 26 | Opposes Scheduling | Crystal Cole-White | Self | Written |
| 27 | Opposes Scheduling | Mary Stephens | Self | Written |
| 28 | Opposes Scheduling | Walden Hines | Self | Written |
| 29 | Opposes Scheduling | Todd Harris | Self | Written |
| 30 | Opposes Scheduling | Jessica Dennis | Self | Written |
| 31 | Opposes Scheduling | William Baldwin | Self | Written |
| 32 | Opposes Scheduling | JJ Miltki | Self | Written |
| 33 | Opposes Scheduling | Cassandra Benson | Self | Written |
| 34 | Opposes Scheduling | Michael Evans | Self | Written |
| 35 | Opposes Scheduling | Amy Gagne | Self | Written |
| 36 | Opposes Scheduling | Michael Mengarelli | Self | Written |
| 37 | Opposes Scheduling | Jared Beam | Self | Written |

| Comment # | Position | Name | Organization | Type of comment |
|------------------|--------------------|---------------------|---------------------|------------------------|
| 38 | Opposes Scheduling | Laurel Morris | Self | Written |
| 39 | Opposes Scheduling | Falcon Morris | Self | Written |
| 40 | Opposes Scheduling | Nicholas Mccleese | Self | Written |
| 41 | Opposes Scheduling | Scott Lohr | Self | Written |
| 42 | Opposes Scheduling | Peter Shields | Self | Written |
| 43 | Opposes Scheduling | Gary Brodock | Self | Written |
| 44 | Opposes Scheduling | Dayna Friedrich | Self | Written |
| 45 | Opposes Scheduling | Dava Golino | Self | Written |
| 46 | Opposes Scheduling | Brandon Brock | Self | Written |
| 47 | Opposes Scheduling | Christopher Rohland | Self | Written |
| 48 | Opposes Scheduling | Cameron Sydow | Self | Written |
| 49 | Opposes Scheduling | Thomas LaBasco | Self | Written |
| 50 | Opposes Scheduling | Ryan Deckar | Self | Written |
| 51 | Opposes Scheduling | Tina Brooks | Self | Written |
| 52 | Opposes Scheduling | Ryan Deckar | Self | Written |
| 53 | Opposes Scheduling | Robert Lester | Self | Written |
| 54 | Opposes Scheduling | Melinda Selander | Self | Written |
| 55 | Opposes Scheduling | Carl Butkus | Self | Written |
| 56 | Opposes Scheduling | Ryan Powell | Self | Written |
| 57 | Opposes Scheduling | Austin Rowland | Self | Written |
| 58 | Opposes Scheduling | Jacqueline Matchett | Self | Written |
| 59 | Opposes Scheduling | Kara Deinken | Self | Written |
| 60 | Opposes Scheduling | Eric Pease | Self | Written |
| 61 | Opposes Scheduling | Peter Koeneman | Self | Written |
| 62 | Opposes Scheduling | Daniel Arausa | Self | Written |
| 63 | Opposes Scheduling | Joann Gauthier | Self | Written |
| 64 | Opposes Scheduling | Cheryl Scher | Self | Written |
| 65 | Opposes Scheduling | Ryan McNeil | Self | Written |
| 66 | Opposes Scheduling | Mark Swanson | Self | Written |
| 67 | Opposes Scheduling | Robert Cherry | Self | Written |
| 68 | Opposes Scheduling | Megan Meyers | Self | Written |
| 69 | Opposes Scheduling | Cassie Zborowski | Self | Written |
| 70 | Opposes Scheduling | Brad Bowers | Self | Written |
| 71 | Opposes Scheduling | Anonymous | Self | Written |
| 72 | Opposes Scheduling | Cara McCleskey | Self | Written |
| 73 | Opposes Scheduling | Lucinda Hayes | Self | Written |
| 74 | Opposes Scheduling | William Reagan | Self | Written |
| 75 | Opposes Scheduling | Zach Mills | Self | Written |
| 76 | Opposes Scheduling | Brenden Siferd | Self | Written |
| 77 | Opposes Scheduling | Ashley Proper | Self | Written |
| 78 | Opposes Scheduling | Trevor Powers | Self | Written |
| 79 | Opposes Scheduling | Richard Veeck | Self | Written |

| Comment # | Position | Name | Organization | Type of comment |
|------------------|--------------------|---------------------|---------------------|------------------------|
| 80 | Opposes Scheduling | Timothy Keilty | Self | Written |
| 81 | Opposes Scheduling | David Anderson | Self | Written |
| 82 | Opposes Scheduling | Stephen McIntosh | Self | Written |
| 83 | Opposes Scheduling | David Spenziero | Self | Written |
| 84 | Opposes Scheduling | Brandon Foster | Self | Written |
| 85 | Opposes Scheduling | Magnus Loeffler | Self | Written |
| 86 | Opposes Scheduling | David Dykman | Self | Written |
| 87 | Opposes Scheduling | Ben Johnson | Self | Written |
| 88 | Opposes Scheduling | Gina Bisogno | Self | Written |
| 89 | Opposes Scheduling | Kristi Hatfield | Self | Written |
| 90 | Opposes Scheduling | Lynn Reck | Self | Written |
| 91 | Opposes Scheduling | Andrea Fraka | Self | Written |
| 92 | Opposes Scheduling | Sarah Oliver | Self | Written |
| 93 | Opposes Scheduling | Kathy Wilson | Self | Written |
| 95 | Opposes Scheduling | Nate Corey | Self | Written |
| 96 | Opposes Scheduling | Matthew Agnus | Self | Written |
| 97 | Opposes Scheduling | Thomas Barker | Self | Written |
| 98 | Opposes Scheduling | Laura Jackson | Self | Written |
| 99 | Opposes Scheduling | Wilton Dudley | Self | Written |
| 100 | Opposes Scheduling | Matt Rajewski | Self | Written |
| 101 | Opposes Scheduling | Dylan Smith | Self | Written |
| 102 | Opposes Scheduling | Anette Scott | Self | Written |
| 103 | Opposes Scheduling | Robert Cooper | Self | Written |
| 104 | Opposes Scheduling | Walter Halloway | Self | Written |
| 105 | Opposes Scheduling | Brian Prost | Self | Written |
| 106 | Opposes Scheduling | Garrison Smith | Self | Written |
| 107 | Opposes Scheduling | Ashley Davidson | Self | Written |
| 108 | Opposes Scheduling | Tina Jarvis | Self | Written |
| 109 | Opposes Scheduling | Bill Brown | Self | Written |
| 110 | Opposes Scheduling | MaryKay Villaverde | Self | Written |
| 111 | Opposes Scheduling | Brian Kosar | Self | Written |
| 112 | Opposes Scheduling | Walter Johnson | Self | Written |
| 113 | Opposes Scheduling | Alexander Karp | Self | Written |
| 115 | Opposes Scheduling | Jason Asbury | Self | Written |
| 116 | Opposes Scheduling | Mitchell Earleywine | Self | Written |
| 117 | Opposes Scheduling | Dean Judd | Self | Written |
| 118 | Opposes Scheduling | Matt Wirsing | Self | Written |
| 119 | Opposes Scheduling | Sheldon Willner | Self | Written |
| 120 | Opposes Scheduling | Dawn Barnes | Self | Written |
| 121 | Opposes Scheduling | Scott Thompson | Self | Written |
| 122 | Opposes Scheduling | Kevin McCarthy | Self | Written |
| 123 | Opposes Scheduling | Shawn Hoberek | Self | Written |

| Comment # | Position | Name | Organization | Type of comment |
|------------------|--------------------|-------------------|---------------------|------------------------|
| 124 | Opposes Scheduling | John Ellison | Self | Written |
| 125 | Opposes Scheduling | Ian Clutter | Self | Written |
| 126 | Opposes Scheduling | Rebekkah Morris | Self | Written |
| 127 | Opposes Scheduling | Joseph Volpe | Self | Written |
| 128 | Opposes Scheduling | Dylan Waite | Self | Written |
| 129 | Opposes Scheduling | Tim Stevenson | Self | Written |
| 130 | Opposes Scheduling | Rhiannon Roux | Self | Written |
| 131 | Opposes Scheduling | Jacob Stalder | Self | Written |
| 132 | Opposes Scheduling | Jeff Smalls | Self | Written |
| 133 | Opposes Scheduling | Steve Gansel | Self | Written |
| 134 | Opposes Scheduling | David Wise | Self | Written |
| 135 | Opposes Scheduling | William Cousineau | Self | Written |
| 136 | Opposes Scheduling | Jason Caione | Self | Written |
| 137 | Opposes Scheduling | Michael Skelton | Self | Written |
| 138 | Opposes Scheduling | Sheldon Newmister | Self | Written |
| 139 | Opposes Scheduling | Jacob Monaco | Self | Written |
| 140 | Opposes Scheduling | Erik Hansen | Self | Written |
| 141 | Opposes Scheduling | Anonymous | Self | Written |
| 142 | Opposes Scheduling | Thomas Boiano | Self | Written |
| 143 | Opposes Scheduling | Michael Nirenberg | Self | Written |
| 144 | Opposes Scheduling | Grayson Carlisle | Self | Written |
| 145 | Opposes Scheduling | David Bendel | Self | Written |
| 146 | Opposes Scheduling | Nicholas Mccleese | Self | Written |
| 147 | Opposes Scheduling | Spencer Douglas | Self | Written |
| 148 | Opposes Scheduling | Tim Duncan | Self | Written |
| 149 | Opposes Scheduling | Kyle Barrick | Self | Written |
| 150 | Opposes Scheduling | Douglas Richar | Self | Written |
| 151 | Opposes Scheduling | Lori Fried | Self | Written |
| 152 | Opposes Scheduling | Jake Damiano | Self | Written |
| 153 | Opposes Scheduling | Rob Regish | Self | Written |
| 154 | Opposes scheduling | Phyllis Willner | Self | Written |
| 155 | Opposes scheduling | Jacob Slowenski | Self | Written |
| 156 | Opposes scheduling | Laura Rozza | Self | Written |
| 157 | Opposes scheduling | Nicholas Gruschow | Self | Written |
| 158 | Opposes scheduling | Charles Twist | Self | Written |
| 159 | Opposes scheduling | Damian Frederick | Self | Written |
| 161 | Opposes scheduling | Logan Digges | Self | Written |
| 162 | Opposes scheduling | Collin T. | Self | Written |
| 163 | Opposes scheduling | Curtis Holroyd | Self | Written |
| 164 | Opposes scheduling | Eric Heiden | Self | Written |
| 165 | Opposes scheduling | Alexander Tomiano | Self | Written |
| 166 | Opposes scheduling | Kendall Tipper | Self | Written |

| Comment # | Position | Name | Organization | Type of comment |
|------------------|--------------------|--------------------|---------------------|------------------------|
| 167 | Opposes scheduling | Christopher Penna | Self | Written |
| 168 | Opposes scheduling | Mutaz Maula | Self | Written |
| 169 | Opposes scheduling | Scott Diggs | Self | Written |
| 170 | Opposes scheduling | Keith Restivo | Self | Written |
| 171 | Opposes scheduling | Rob Wilks | Self | Written |
| 172 | Opposes scheduling | Sam Frumpton | Self | Written |
| 173 | Opposes scheduling | Steven Belanger | Self | Written |
| 174 | Opposes scheduling | Jeff Wood | Self | Written |
| 175 | Opposes scheduling | Joseph Origi | Self | Written |
| 176 | Opposes scheduling | Stephanie Taylor | Self | Written |
| 177 | Opposes Scheduling | Taylor Desmarest | Self | Written |
| 178 | Opposes scheduling | Hussnain Gondal | Business Owner | Written |
| 179 | Opposes scheduling | Philip Kryzanowski | Self | Written |
| 180 | Opposes scheduling | Tammy Alex | Self | Written |
| 181 | Opposes scheduling | John Smits | Self | Written |
| 182 | Opposes scheduling | Amy Gagne | Self | Written |
| 183 | Opposes scheduling | Tracey Mccollum | Self | Written |
| 185 | Opposes scheduling | Paloma Lehfeldt | Self | Written |
| 187 | Opposes scheduling | Andrew Kloc | Self | Written |
| 188 | Opposes scheduling | Mark Mazelli | Self | Written |
| 189 | Opposes scheduling | Mike Franklin | Self | Written |
| 190 | Opposes scheduling | Anonymous | Self | Written |
| 191 | Opposes scheduling | Anonymous | Self | Written |
| 192 | Opposes scheduling | David Anderson | Self | Written |
| 193 | Opposes scheduling | Zack Blum | Self | Written |
| 194 | Opposes scheduling | Bojken Lohja | Self | Written |
| 195 | Opposes scheduling | Adrienne Martinez | Self | Written |
| 196 | Opposes scheduling | James Fisher | Self | Written |
| 197 | Opposes scheduling | Lucas Redmond | Self | Written |
| 198 | Opposes scheduling | Daniel Varney | Self | Written |
| 199 | Opposes scheduling | Misty Brown | Self | Written |
| 200 | Opposes scheduling | Betty Lou LaJoy | Self | Written |
| 201 | Opposes scheduling | James Cansdale | Self | Written |
| 202 | Opposes scheduling | Charles White | Self | Written |
| 203 | Opposes scheduling | Matt Wirsing | Self | Written |
| 204 | Opposes scheduling | Lauren Dutton | Self | Written |
| 206 | Opposes scheduling | Jacey Blaylock | Self | Written |
| 207 | Opposes scheduling | Lora Romney | Self | Written |
| 208 | Opposes scheduling | Christopher Deaney | Self | Written |
| 210 | Opposes scheduling | Peter Erpo | Self | Written |
| 211 | Opposes scheduling | Sami Harjula | Self | Written |

| Comment # | Position | Name | Organization | Type of comment |
|------------------|--------------------|--------------------|---------------------|------------------------|
| 212 | Opposes scheduling | Paloma Lehfeldt | Self | Written |
| 213 | Opposes scheduling | Medea Latham | Self | Written |
| 214 | Opposes scheduling | Anonymous | Self | Written |
| 215 | Opposes scheduling | Kevin Highfill | Self | Written |
| 216 | Opposes scheduling | Liana Defrancesco | Self | Written |
| 217 | Opposes scheduling | Nicholas McCleese | Self | Written |
| 218 | Opposes scheduling | Karleigh Clements | Self | Written |
| 219 | Opposes scheduling | Daniel Messori | Self | Written |
| 221 | Opposes scheduling | Ryan Powell | Self | Written |
| 222 | Opposes scheduling | Zachary Lamkin | Self | Written |
| 223 | Opposes scheduling | Sean Decker | Self | Written |
| 224 | Opposes scheduling | Taylor Cheshire | Self | Written |
| 225 | Opposes scheduling | Matt Silvis | Self | Written |
| 226 | Opposes scheduling | Cassy Smith | Self | Written |
| 227 | Opposes scheduling | Lacey Vasquez | Self | Written |
| 228 | Opposes scheduling | James Allen | Self | Written |
| 229 | Opposes scheduling | Travis Cripe | Self | Written |
| 230 | Opposes scheduling | Michael Garrison | Self | Written |
| 231 | Opposes scheduling | Ashley Green | Self | Written |
| 232 | Opposes scheduling | David Ramsey | Self | Written |
| 233 | Opposes scheduling | Jamie Vadeboncoeur | Self | Written |
| 234 | Opposes scheduling | Kathy Wilson | Self | Written |
| 235 | Opposes scheduling | Michael Perry | Self | Written |
| 236 | Opposes scheduling | Zoey Tess | Self | Written |
| 237 | Opposes scheduling | Anonymous | Self | Written |
| 238 | Opposes scheduling | Anonymous | Self | Written |
| 239 | Opposes scheduling | Melissa Ri | Self | Written |
| 240 | Opposes scheduling | Ryan Paines | Self | Written |
| 241 | Opposes scheduling | Madalyn Sklar | Self | Written |
| 242 | Opposes scheduling | Venus Usher | Self | Written |
| 244 | Opposes scheduling | Justin Gloecker | Self | Written |
| 245 | Opposes Scheduling | Clifford Jones | Self | Written |
| 246 | Opposes scheduling | Karen Jones | Self | Written |
| 247 | Opposes scheduling | Christopher Deaney | Self | Written |
| 248 | Opposes scheduling | Alexander Karp | Self | Written |
| 249 | Opposes scheduling | Chelsea Walker | Self | Written |
| 250 | Opposes scheduling | Peter Manion | Self | Written |
| 251 | Opposes scheduling | Kayla Holt | Self | Written |
| 252 | Opposes scheduling | Anonymous | Self | Written |
| 253 | Opposes scheduling | Brandon Brock | Self | Written |
| 254 | Opposes scheduling | Raymond Hartman | Self | Written |
| 255 | Opposes scheduling | Jacey Blaylock | Self | Written |

| Comment # | Position | Name | Organization | Type of comment |
|-----------|--------------------|------------------------------|--------------------|-----------------|
| 256 | Opposes scheduling | Zac Lamkin | Self | Written |
| 257 | Opposes scheduling | Austin Seymour | Self | Written |
| 258 | Opposes scheduling | Brandon Jasorkowski | Self | Written |
| 259 | Opposes scheduling | Cara McCleskey | Self | Written |
| 260 | Opposes scheduling | Zohar Harel | Self | Written |
| 261 | Opposes scheduling | Bobbie the Awesome Malatesta | Self | Written |
| 262 | Opposes Scheduling | Thomas Barker | Self | Written |
| 263 | Opposes Scheduling | Anonymous | Self | Written |
| 264 | Opposes scheduling | Curt Bramble | Self | Written |
| 265 | Opposes scheduling | Austin Seymour | Self | Written |
| 267 | Opposes scheduling | Cameron Sydow | Self | Written |
| 268 | Opposes scheduling | Daniel Cervone | Self | Written |
| 269 | Opposes scheduling | Lauren Dutton | Self | Written |
| 270 | Opposes scheduling | Mike Burnell | Self | Written |
| 272 | Opposes Scheduling | Jeffrey Singer | Cato Institute | Written |
| 273 | Opposes scheduling | Alexander Johnson | Self | Written |
| 274 | Opposes scheduling | Michael Branch | Self | Written |
| 275 | Opposes scheduling | James Saveriano | Self | Written |
| 276 | Opposes scheduling | Joseph Bachiochi | Self | Written |
| 277 | Opposes scheduling | Vincent Bossio | Self | Written |
| 278 | Opposes scheduling | Jessica Gavitt | Self | Written |
| 279 | Opposes scheduling | Karl Hyk | Self | Written |
| 280 | Opposes scheduling | Keaton Box | Self | Written |
| 281 | Opposes scheduling | Dana Avedisian | Self | Written |
| 282 | Opposes scheduling | Mike Francis | Self | Written |
| 283 | Opposes scheduling | Ralph Zeblin | Self | Written |
| 284 | Opposes scheduling | Christina Moore | Self | Written |
| 285 | Opposes scheduling | Anette Scott | Self | Written |
| 286 | Opposes scheduling | Tim Shaw | Self | Written |
| 287 | Opposes scheduling | Richard Freed | Self | Written |
| 288 | Opposes scheduling | Niko Hasapoglou | Little Nicky's BBQ | Written |
| 289 | Opposes scheduling | Sven Martson | Self | Written |
| 290 | Opposes scheduling | Bruce Hempel | Self | Written |
| 291 | Opposes scheduling | Tammy Alex | Self | Written |
| 292 | Opposes scheduling | Carlos Lopez | Self | Written |
| 293 | Opposes Scheduling | Steven Gruchawka | Self | Written |
| 294 | Opposes scheduling | Jon Kelly | Self | Written |
| 295 | Opposes scheduling | Treasa Pattison | Self | Written |
| 296 | Opposes scheduling | Ryan Stephens | Self | Written |
| 297 | Opposes scheduling | Joe Dickerson | Self | Written |

| Comment # | Position | Name | Organization | Type of comment |
|------------------|--------------------|------------------------------|---------------------------------------|------------------------|
| 298 | Opposes scheduling | Kristen Salem | Self | Written |
| 299 | Opposes scheduling | John McCloud | Self | Written |
| 300 | Opposes scheduling | Holly Dailey | Self | Written |
| 301 | Opposes scheduling | Natalie Thompson | Self | Written |
| 302 | Opposes scheduling | Susan Wilk | Self | Written |
| 303 | Opposes scheduling | Will Koste | Self | Written |
| 304 | Opposes scheduling | Tracey Lotz | Self | Written |
| 305 | Opposes scheduling | Virginia Watson | Self | Written |
| 306 | Opposes scheduling | Michael Marandino | Self | Written |
| 307 | Opposes scheduling | Kim Harrington | Self | Written |
| 308 | Opposes scheduling | John Shinholser | American Kratom Safe Initiative | Written |
| 309 | Opposes scheduling | Ryan Ford | Self | Written |
| 310 | Opposes scheduling | David DeCapua | Self | Written |
| 311 | Opposes scheduling | David Gauthier | Self | Written |
| 312 | Opposes scheduling | Matthew Betlinski | Self | Written |
| 313 | Opposes scheduling | Sherri Le | Self | Written |
| 314 | Opposes scheduling | Nat Hanson | Self | Written |
| 315 | Opposes scheduling | Amanda Olson | Self | Written |
| 316 | Opposes scheduling | James Starbuck | Self | Written |
| 317 | Opposes scheduling | James Starbuck | Self | Written |
| 318 | Opposes scheduling | Brian Vlad | Self | Written |
| 319 | Opposes scheduling | Mark Mazelli | Self | Written |
| 320 | Opposes scheduling | Nicholas Bolinger | Self | Written |
| 321 | Opposes scheduling | Peter Stewart | Self | Written |
| 322 | Opposes scheduling | Arthur Sweeney | Self | Written |
| 323 | Opposes scheduling | Benjamin Winson | Self | Written |
| 324 | Opposes scheduling | Joshua Costas | Self | Written |
| 325 | Opposes scheduling | Joshua Costas | Self | Written |
| 327 | Opposes scheduling | David Derian | Self | Written |
| 328 | Opposes scheduling | Jeffrey Fell | Self | Written |
| 329 | Opposes scheduling | Jason Jabo | Self | Written |
| 331 | Opposes scheduling | Robert Wilkens | Self | Written |
| 332 | Opposes scheduling | Leah Waller | Self | Written |
| 333 | Opposes scheduling | Evan Williams | Self | Written |
| 334 | Opposes scheduling | Daniel Phan | Self | Written |
| 335 | Opposes scheduling | Tracey Slack | Self | Written |
| 336 | Opposes scheduling | Joseph Gagne | Self | Written |
| 337 | Opposes scheduling | Joseph Anthony Harrington | Self | Written |
| 339 | Opposes scheduling | Lori Younger | Self | Written |

| Comment # | Position | Name | Organization | Type of comment |
|------------------|--------------------|---------------------|---|------------------------|
| 340 | Opposes scheduling | Megan Zamorano | Self | Written |
| 341 | Opposes Scheduling | Katelyn Ingaglio | Self | Written |
| 342 | Opposes scheduling | Kyle Caldeira | Self | Written |
| 343 | Opposes scheduling | David Valenti | Self | Written |
| 344 | Opposes scheduling | Brandon Ward | Self | Written |
| 345 | Opposes scheduling | Casey Anderson | Self | Written |
| 346 | Opposes scheduling | Cody Charlton | Self | Written |
| 347 | Opposes scheduling | Shenna Clark | Self | Written |
| 348 | Opposes scheduling | Stephanie Salsman | Self | Written |
| 349 | Opposes scheduling | Christopher Bryant | Self | Written |
| 351 | Opposes scheduling | Gina Bisogno | Self | Written |
| 352 | Opposes scheduling | Brett Combs | Self | Written |
| 353 | Opposes scheduling | Denise Ungerman | Self | Written |
| 354 | Opposes Scheduling | Matthew Lowe | Self | Written |
| 355 | Opposes scheduling | Matthew Williams | Self | Written |
| 356 | Opposes scheduling | Kenny Griffey | Self | Written |
| 358 | Opposes Scheduling | Anonymous | Self | Written |
| 360 | Opposes scheduling | April Hiltabidle | Self | Written |
| 363 | Opposes Scheduling | Erin Berthold | Planted in Science Consulting | Written |
| 365 | Opposes scheduling | Jenn Mercier | Self | Written |
| 366 | Opposes scheduling | John Doe | Self | Written |
| 367 | Opposes Scheduling | Kathy Cagle | Self | Written |
| 368 | Opposes scheduling | Peter Erpo | Self | Written |
| 369 | Opposes Scheduling | Jeanette Clark | Self | Written |
| 370 | Opposes Scheduling | Sean Zamorano | Self | Written |
| 371 | Opposes scheduling | Ben Wilk | Self | Written |
| 375 | Opposes scheduling | Esther Kwiatkowski | Self | Written |
| 376 | Opposes scheduling | Adam Avgoulas | Self | Written |
| 377 | Opposes scheduling | Stephanie Rodzon | Self | Written |
| 378 | Opposes scheduling | Robert Marriott | American Herbal Products Association | Written |
| 379 | Opposes scheduling | Kevin McCarthy | Self | Written |
| 380 | Opposes scheduling | Nola Maiorino | Self | Written |
| 381 | Opposes scheduling | Michael Perry | Self | Written |
| 382 | Opposes scheduling | Paula Brown | Self | Written |
| 383 | Opposes scheduling | Samuel Evans | Self | Written |
| 384 | Opposes scheduling | Alexandra Bissell | Self | Written |
| 385 | Opposes scheduling | Samantha Tonnichchi | Self | Written |
| 386 | Opposes Scheduling | Brian Kennedy | Self | Written |

| Comment # | Position | Name | Organization | Type of comment |
|------------------|--------------------|----------------------|--------------------------|------------------------|
| 389 | Opposes scheduling | Cody Valliere | Self | Written |
| 390 | Opposes scheduling | John Bininger | Self | Written |
| 391 | Opposes scheduling | John Bininger | Self | Written |
| 393 | Opposes scheduling | Mac Haddow | Self | Written |
| 394 | Opposes scheduling | Peter Erpo | Cloud nine | Written |
| 395 | Opposes scheduling | Ryan Haugen | Self | Written |
| 397 | Opposes scheduling | Peter Epro | Self | Written |
| 398 | Opposes scheduling | Katherine Hill | Self | Written |
| 399 | Opposes scheduling | James Stagnitta | Self | Written |
| 401 | Opposes scheduling | John Doe | Self | Written |
| 403 | Opposes scheduling | Jenna Webb | Self | Written |
| 404 | Opposes scheduling | Joseph Harrington | Self | Written |
| 405 | Opposes scheduling | Mark Katuzney | Self | Written |
| 406 | Opposes Scheduling | Christopher Surowka | Self | Written |
| 407 | Opposes scheduling | Erica Morgan | Self | Written |
| 13 | Opposes scheduling | Misty Brown | Self | Oral |
| 16 | Opposes scheduling | Charles White | UConn School of Pharmacy | Oral |
| 17 | Opposes scheduling | Matthew Lowe | Global kratom coalition | Oral |
| 19 | Opposes scheduling | Jennifer Gillis | Self | Oral |
| 23 | Opposes scheduling | Michael Cueto | Self | Oral |
| 31 | Opposes scheduling | Lora Romney | Self | Oral |
| 32 | Opposes scheduling | Logan digges | Self | Oral |
| 33 | Opposes scheduling | Sami Hajrula | Peer Recovery Navigator | Oral |
| 34 | Opposes scheduling | Curt Holroyd | Recently retired APRN | Oral |
| 38 | Opposes scheduling | Christopher Rohland | Self | Oral |
| 40 | Opposes scheduling | Jacey Blaylock | Self | Oral |
| 42 | Opposes scheduling | Mark mazelli | Self | Oral |
| 51 | Opposes scheduling | Peter Shields | Self | Oral |
| 52 | Opposes scheduling | Dr. Anthony Distasio | Self | Oral |
| 63 | Opposes scheduling | Marc Perdue | Self | Oral |
| 64 | Opposes scheduling | Andrew Kloc | Owner, The Vapor Edge | Oral |
| 67 | Opposes scheduling | Erin Berthold | Founder | Oral |
| 72 | Opposes scheduling | Christopher Deaney | Self | Oral |
| 76 | Opposes scheduling | Jennifer Mercier | Self | Oral |
| 77 | Opposes scheduling | Anthony Margotta jr | Horse training | Oral |
| 80 | Opposes scheduling | Robert Marriott | American Herbal | Oral |

| Comment # | Position | Name | Organization | Type of comment |
|------------|--------------------|--------------------|--|-----------------|
| | | | Products Association | |
| 86 | Opposes scheduling | Venus Usher | Self | Oral |
| 91 | Opposes scheduling | Denis Karachopan | Community Educator and Harm Reduction Advocate | Oral |
| 94 | Opposes scheduling | Curt Bramble | Former Utah State Senator - Sponsor of the nation's 1st Kratom Consumer Protection Act | Oral |
| 95 | Opposes scheduling | Mac Haddow | America Kratom Association | Oral |
| 112 | Opposes scheduling | Laura Reilly | Self | Oral |
| 116 | Opposes scheduling | Adam Hull | Self | Oral |
| 118 | Opposes scheduling | Elizabeth Hicks | Consumer Choice Center | Oral |
| 125 | Opposes scheduling | John Shinholser | Self | Oral |
| 135 | Opposes scheduling | Dana Fusco | Self | Oral |
| 136 | Opposes scheduling | Dylan Smith | Self | Oral |
| 137 | Opposes scheduling | Sheldon Willner | Self | Oral |
| 138 | Opposes scheduling | Jordan Richard | Self | Oral |
| 139 | Opposes scheduling | Leah Waller | Self | Oral |
| 140 | Opposes scheduling | Amanda Rainer | Advocate | Oral |
| 141 | Opposes scheduling | Tracey Slack | Self | Oral |
| 149 | Opposes scheduling | Joseph Harrington | Self | Oral |
| 159 | Opposes scheduling | John Franklin | Advocate | Oral |
| 161 | Opposes scheduling | Rebekkah Morris | Self | Oral |
| | Opposes scheduling | Arthur Richard | Self | Oral |
| | Opposes scheduling | Arri Taylor | Self | Oral |
| | Opposes scheduling | Drea "Discussions" | Self | Oral |
| | Opposes scheduling | Gabrielle Russell | Self | Oral |
| | Opposes scheduling | Jana Wu | Self | Oral |
| | Opposes scheduling | Keith Pascucci | Self | Oral |
| | Opposes scheduling | Melody Waltz | Self | Oral |
| | Opposes scheduling | Michael Feldman | Self | Oral |
| | Opposes scheduling | Peter Epero | Self | Oral |
| | Opposes scheduling | Tessi Johnson | Self | Oral |

Exhibit B: Written and Oral Comments Submitted in Support of Scheduling Kratom and 7-OH

| Comment # | Position | Name | Organization | Type of comment |
|-----------|---------------------|--------------------|---|-----------------|
| 94 | Supports scheduling | Kelli McCann | Self | Written |
| 114 | Supports scheduling | Jennifer Brandt | Self | Written |
| 160 | Supports scheduling | Royce Maxwell | Self | Written |
| 205 | Supports scheduling | Talis Abolins | MCT Law | Written |
| 209 | Supports scheduling | Susan Cave | Self | Written |
| 220 | Supports scheduling | Carol Nikki | Self | Written |
| 243 | Supports scheduling | Norris Packard | Self | Written |
| 271 | Supports scheduling | Dan Gibbs | Self | Written |
| 326 | supports scheduling | Kim Daly | Self | Written |
| 330 | Supports scheduling | Talis Abolins | Self | Written |
| 338 | Supports scheduling | Pamela Peck | Self | Written |
| 350 | supports scheduling | Kym Bonelli | Self | Written |
| 357 | Supports scheduling | Holly Trouville | Self | Written |
| 359 | Supports scheduling | Elizabeth Pirola | Self | Written |
| 361 | Supports scheduling | Isabella Pirola | Self | Written |
| 362 | Supports scheduling | Gloria Cruz | Self | Written |
| 364 | Supports scheduling | Alaudin Kadric | Self | Written |
| 387 | Supports scheduling | Kayemille Goss | Self | Written |
| 392 | Supports scheduling | Kayla Brasile | Self | Written |
| 402 | Supports scheduling | Tiffany Smolenski | Self | Written |
| 408 | Supports scheduling | Cloe Marrinan | Self | Written |
| 12 | Supports scheduling | Karen Butler | Self | Oral |
| 21 | Supports scheduling | Wendy Chamberlain | Kratom Danger Awareness, Inc Nonprofit | Oral |
| 24 | Supports scheduling | Susan Cave | Kratom Danger Awareness, Inc non-profit | Oral |
| 25 | Supports scheduling | Susan Eppard | Self | Oral |
| 26 | Supports scheduling | Talis Abolins | Self | Oral |
| 45 | Supports scheduling | Nikki Gorman | Village Pediatrics | Oral |
| 57 | Supports scheduling | Jonathan H. Taylor | Self | Oral |
| 71 | Supports scheduling | Stacey Reilly | Self | Oral |
| 73 | Supports scheduling | Doreen Pinkerton | Mountainside Treatment Center | Oral |
| 107 | Supports scheduling | Dan Gibbs | Self | Oral |
| 109 | Supports scheduling | Lisa Frankenfeld | Self | Oral |

| | | | | |
|------------|---------------------|-----------------|------|------|
| 111 | Supports scheduling | Holly Trouville | Self | Oral |
|------------|---------------------|-----------------|------|------|

Exhibit C: Written and Oral Comments Submitted in Support of Scheduling Kratom and/or 7-OH at a Lower Level

| Comment # | Position | Name | Organization | Type of comment |
|------------------|-------------------------|-------------------|-------------------------------------|------------------------|
| 266 | Schedule at lower level | Kathryn Sackinger | Self | Written |
| 388 | | Yael Ossowski | Consumer Choice Center | Written |
| 396 | Schedule at lower level | John Cleveland | Holistic Alternative Recovery Trust | Written |
| 400 | Schedule at lower level | Michelle Ross | Self | Written |
| 39 | Schedule at lower level | Michael Burnell | Self | Oral |
| 74 | Schedule at lower level | John Cleveland | Self | Oral |
| 106 | Schedule at lower level | Daniel Cervone | Self | Oral |